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ABSTRACT

Fifty-seven percent (60) of California's community colleges responded to a questionnaire surveying the impact of Proposition 13 cutbacks on the budget and number of full-time employees in the area of community services. For the colleges investigated, the total community services budget was $18,330,616 for 1977-1978 and $9,081,933 for 1978-1979. The average budget per college for these two years was $345,861 and $171,357, a 50.5% reduction. The areas of greatest reduction were art (75% reduction), music (64%), and dance (60%). The two areas of least reduction were short term courses (24.5%) and lecture (41%). Sixteen areas were eliminated, including career information center, center for new operations, chamber music series, child care, family films, library, natural history museum, reading center, satellite campus, site improvement, special events, student center, utilities, weekend library, and the women's center. Four increases, of less than 6% in each case, were identified. The 635 full-time employees for 1977-1978 were reduced to 173 in 1978-1979, a 73% reduction; the full-time equivalent personnel for the two years was reduced from 308 to 163, a 47% reduction. Tables list the specific program budget and personnel figures and appendices contain the questionnaire and lists of the colleges who did and did not respond. (MB)

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THE IMPACT OF PROPOSITION 13
ON COMMUNITY SERVICES FOR CALIFORNIA COMMUNITY COLLEGES

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OFFICE OF RESEARCH

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THE IMPACT OF PROPOSITION 13

ON COMMUNITY SERVICES FOR CALIFORNIA COMMUNITY COLLEGES

When California voters approved the now nationally known Proposition 13 in June of 1978, educators and lay persons were unable to know the impact that it would have on education, especially the community colleges. The extent of its influence may not be thoroughly understood until several years after the passage of the proposition. Because of the resulting reduction of funds to community colleges less than one month after the election, immediate and often drastic alterations and eliminations were made to staffs, programs, and services.

It is hypothesized that community services and specifically the fine arts aspect of community services were drastically reduced. The present study was designed to determine the extent of this reduction. Initially, areas which are typically included in Community Services were identified by consultation with Directions of Community Services of several community colleges in California. Two variables were investigated to determine reductions; (1) budget, and (2) number of full-time employees and full-time equivalents. A questionnaire was constructed to include these factors. A copy of the questionnaire is presented in the appendix.

The questionnaire was sent to each community college in California. Returns were received from 60 colleges. Seven of the colleges could not respond with accurate information. It was the experience of the present investigators that since the passage of Proposition 13, one of the resulting curtailments is the lack of staff to supply valid data. Because of this, a response of 50 per cent was viewed as being acceptable. The colleges submitting data were assumed to be representative of the colleges in the state. A list of colleges submitting data is found in the appendix as well as a list of colleges not responding.

For the colleges investigated, the Total Community Services budget was $18,330,616 for 1977-1978 and $9,081,933 for 1978-1979. The average budget per college for these two years was $345,361 and $171,357. This was a 50.5 per cent reduction. The results of the budget data were divided into two tables, Table 1 and Table 1a. Table 1 reports on those services which are provided by all or most of the community colleges responding while Table 1a includes services that are less extensively provided (the maximum being seven colleges). From Table 1, it is seen that the areas of greatest reductions are Art (75.0 per cent reduction), Music (63.9 per cent reduction), and Dance (59.7 per cent reduction). The two areas of least reduction were short-term courses (24.5) and lecture (40.8).

From Table 1a it is seen that 16 areas had 100 per cent reductions; or in other words, were eliminated. These areas were career information center, center for new operations, chamber music series, child care, family films, library, natural history museum, other services, reading center, satelite campus, site improvement, special events, student center, utilities, weekend library, and the women's center. Four increases were identified, including: college theatre (1.5 per cent increase), readers theatre (5.3 per cent increase), TV-FM (5.4 per cent increase) and a new program for printing and distributing a schedule of classes.

Table 2 presents the number of full-time employees and the number of FTE's. Inasmuch as it was not possible for all responding districts to identify FTE's for each budget category, the list of services for Table 2 is shorter than the combined services of Tables 1 and 1a. From Table 2 it is seen that the 635 full-time employees for 1977-1978 were reduced to 173 in 1978-1979 which was a 72.8 reduction. The number of FTE's for the two years was 307.76 and 163.47 which resulted in a 46.9 per cent reduction. Other areas of high per cent reduction was the dance portion of the budget, child care, family films, library, planetarium, and the community service function portion of the budget. Two areas showed an increase in FTE. These areas were the short-term course portion of the budget and public information. One district showed no change in the area of administrative overhead, and one district showed no change in administrative support and capital outlay.

In summary, on the average, community services were reduced by one-half of those colleges studied. The greatest reductions were in the areas of music, dance, and art which programs were reduced from 60 to 75 per cent of the pre Proposition 13 capacity.

Table 1

BUDGETARY CHANGES IN COMMUNITY SERVICES FROM 1977-1978 TO 1978-1979

TOTAL 1977-1978 BUDGET	MEAN	TYPE OF COMMUNITY SERVICE	TOTAL 1978-1979 BUDGET	MEAN	PER CENT REDUCTION
$18,330,616	$345,861	Total Community Services Budget	$9,081,933	$171,357	50.5
273,775	6,844	Art portion	68,579	1,714	75.0
617,165	14,353	Music portion	222,779	5,181	63.9
222,379	6,739	Dance portion	89,553	2,714	59.7
5,871,698	122,327	Community Service portion	2,608,283	54,339	55.7
2,024,001	47,978	Recreation portion	955,383	21,231	52.8
559,082	13,977	Drama Portion	289,339	7,233	48.2
2,419,420	53,765	Civic Center functions portion	1,352,657	30,059	44.1
683,906	15,543	Lecture portion	404,804	9,200	40.8
1,362,807	34,070	Short-term course portion	1,029,539	25,738	24.5

Table 1a

BUDGETARY CHANGES IN COMMUNITY SERVICES FROM 1977-1978 TO 1978-1979 WHICH ARE LESS EXTENSIVELY PROVIDED

TOTAL 1977-1978 BUDGET	MEAN	TYPE OF COMMUNITY SERVICE	TOTAL 1978-1979 BUDGET	MEAN	PER CENT REDUCTION
$ 20,892	$ 20,892	Women's Center	$ 0	$ 0	100.0
7,638	7,638	Weekend Library	0	0	100.0
30,000	30,000	Utilities	0	0	100.0
250,000	250,000	Student Center	0	0	100.0
101,812	33,937	Special Events	0	0	100.0
36,083	36,083	Site Improvement	0	0	100.0
22,722	22,722	Satelite Campus	0	0	100.0
25,347	25,347	Reading Center	0	0	100.0
25,590	25,590	Other Services	0	0	100.0
3,301	3,301	Natural History Museum	0	0	100.0
32,643	32,643	Library	0	0	100.0
2,198	2,198	Family Films	0	0	100.0
179,439	89,720	Child Care	0	0	100.0
7,600	7,600	Chamber Music Series	0	0	100.0
31,034	31,034	Center for New Operations	0	0	100.0
7,291	7,291	Career Information Center	0	0	100.0
4,491	4,491	Cooperative Venture	218	218	95.1
7,599	7,599	Administration and Publications	390	390	94.9
23,028	11,514	Senior Citizens	3,000	1,500	87.0
35,151	35,151	Conservatory of Music	5,000	5,000	85.8
26,267	8,756	Film Series	3,800	1,267	85.5
11,071	11,071	Conferences, Workshops, Seminars	2,250	2,250	79.7
47,999	47,999	Indirect Support Charges	10,500	10,500	78.1
22,548	22,548	Semester Credit Course	5,000	5,000	77.8
91,741	13,106	Planetarium	22,340	3,191	75.6
33,000	11,000	Television Consortium	10,000	3,333	69.7
107,874	107,874	Campus Oper., Contingencies, Employ.	35,503	35,503	67.1
49,856	49,856	Child Development Center	17,557	17,557	64.8
40,477	40,477	Seniors, Summer, Bldg., Retention	15,940	15,940	60.6
94,843	47,421	Supplies/Equipment (exc art & rec)	44,519	22,260	53.1
116,752	116,752	Labor (inc fringe benefits)	59,950	59,950	48.7
178,204	178,204	Full-time Employees	91,724	91,724	48.5
113,875	37,958	Security	62,033	20,678	45.5
126,287	126,287	Community Service Office	80,354	80,354	36.4
93,130	93,130	Miscellaneous	63,296	63,296	32.0
147,600	147,600	Outreach	103,360	103,360	30.0
318,489	79,622	Adminstrative Support	227,055	56,764	28.7
218,385	24,265	Public Information	158,813	17,646	27.3
32,843	32,843	Senior Adult Program	25,365	25,365	22.8
7,450	7,450	Contingencies	6,000	6,000	19.5
890,736	148,456	Salaries	718,239	119,706	19.4
63,591	63,591	Admin., Supply and Capital Outlay	60,096	60,096	5.5
49,344	49,344	Community Education Center	48,229	48,229	2.3
25,572	25,572	Match of Grants	25,572	25,572	0.0
0	0	Printing & Dist. Class Schedules	25,000	25,000	-
33,046	33,046	College Theatre	33,550	33,550	1.5 (Incr)
950	950	Readers' Theatre	1,000	1,000	5.3 (Incr)
64,360	64,360	TV-FM	67,818	67,818	5.4 (Incr)
10,709	3,570	Capital	30,000	10,000	180.1 (Incr)

Table 2

EMPLOYEES AND FULL-TIME EQUIVALENTS IN COMMUNITY SERVICES FROM 1977-1978 TO 1978-1979

1977-1978			1978-1979		
NUMBER OF FULL-TIME EMPLOYEES	FULL-TIME EQUIVALENT	TYPE OF COMMUNITY SERVICE	NUMBER OF FULL-TIME EMPLOYEES	FULL-TIME EQUIVALENT	PER CENT REDUCTION
635		Total Community Services Budget	173		72.8
	307.76	Total Community Services Budget		163.47	46.9
	.30	Dance portion		0.00	100.0
	3.44	Child Care		0.00	100.0
	.07	Family Films		0.00	100.0
	3.75	Library		0.00	100.0
	.20	Planetarium		0.00	100.0
	39.58	Community Service portion		9.17	76.8
	22.40	Recreation portion		9.40	58.0
	18.75	Civic Center functions portion		8.70	53.6
	1.10	Security		.60	45.5
	5.45	Art portion		3.20	41.3
	7.67	Drama portion		4.75	38.1
	4.88	Music portion		3.20	34.4
	3.64	Lecture portion		3.35	8.0
	.10	Administrative Overhead		.10	0.0
	2.25	Adm./Support and Capital Outlay		2.25	0.0
	1.40	Public Information		2.40	71.4 (Incr)
	1.25	Short-term course portion		2.35	88.0 (Incr)

Appendix A

DISTRICT _____

1977-1978			DESCRIPTION OF TYPE OF COMMUNITY SERVICE	1978-1979		
Number of Full-time Employees	Full-time Equivalent	BUDGET	*(Note: Rows b, c, d, e, f, etc. should be prorated as best you can.)*	Number of Full-time Employees	Full-time Equivalent	BUDGET
		$	a.* Total Community Services Budget and F. T. E.			$
		$	b.** The "Civic Center" functions portion of the budget			$
		$	c. The "Community Service" function portion of the budget			$
		$	d. The "Music" portion of the budget			$
		$	e. The "Drama" portion of the budget			$
		$	f. The "Art" portion of the budget			$
		$	g. The "Dance" portion of the budget			$
		$	h. The "Recreation" portion of the budget			$
		$	i. The "Lecture" portion of the budget			$
		$	j. The "Short-term course" portion of the budget			$
		$	k. The _____** portion of the budget			$
		$	l. The _____** portion of the budget			$
		$	m. The _____** portion of the budget			$

* For each column row "a" should be equal to the total of rows b, c, d, e, f, etc.
** Please complete other areas of expenditures that should be included for your college.

Appendix B

COMMUNITY COLLEGES RESPONDING TO THE COMMUNITY SERVICES SURVEY

Bakersfield
Barstow
Cabrillo
Canada
Canyons
Cerritos
Chabot--Hayward Campus
Valley Campus
Citrus
Columbia
Contra Costa
Cuesta
Cypress
El Camino
Evergreen Valley
Feather River
Fresno
Fullerton
Gavilan
Glendale
Grossmont
Hartnell
Laney
Los Angeles City
Los Angeles Harbor
Los Angeles Mission
Los Angeles Pierce
Los Angeles Trade-Technical
Los Angeles Valley
Los Medanos
Marin
Merced
Merritt
Mira Costa
Modesto
Monterey Peninsula
Moorpark
Mt. San Jacinto
Orange Coast
Oxnard
Palo Verde
Pasadena
Reedley
Riverside
San Bernardino Valley
San Diego City
San Diego Miramar
San Francisco City
San Joaquin Delta
San Jose
San Mateo
Santa Ana
Santa Barbara
Sequoias
Sierra
Skyline
Southwestern
Ventura
West Hills
Yuba

Appendix C

COMMUNITY COLLEGES NOT RESPONDING TO THE COMMUNITY SERVICES SURVEY

Alameda
Allan Hancock
American River
Antelope Valley
Butte
Cerro Coso
Chaffey
Coastline
Compton
Cosumnes River
Crafton Hills
De Anza
Desert
Diablo Valley
East Los Angeles
Foothill
Golden West
Imperial Valley
Indian Valley
Lake Tahoe
Lassen
Long Beach
Los Angeles Southwest
Mendocino
Mission
Mt. San Antonio
Napa
Ohlone
Palomar
Peralta
Porterville
Redwoods
Rio Hondo
Sacramento City
Saddleback
San Diego Evening
San Diego Mesa
Santa Monica
Santa Rosa
Shasta
Siskiyous
Solano
Taft
Victor Valley
West Los Angeles
West Valley

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